

RCM and the Land Grant Model

Presented by Lucas Marxen Associate Director, NJAES Office of Research Analytics

April 17, 2019

Project Background - RCM

- Responsibility Center Management (RCM) was implemented at Rutgers in 2016
- Financial model that gives revenue-generating units responsibility over their own revenue and expenditures
 - Increase transparency
 - Promote responsible management of resources
 - Incentivize entrepreneurial thinking
 - Allow better resource allocation decisions
- Primary focus to align revenue generation with increases in expenditure costs within units

Project Background - The Land Grant Model

- Land Grant Model established in 1862 through Morrill Act which gave states federal lands to fund research and education in areas of agriculture, science and engineering
- In 1914, expanded to include extension and education services through the Smith-Lever Act
- Both the agricultural experiment stations and the cooperative extension services rely almost completely funding from State funds provided through land-grant system and Federal formula funds to achieve their mission of research, extension and education
- Rutgers designated the land-grant university of NJ and established the NJAES in1864, with RCE formed as a sub-unit within the NJAES with passage of the Smith-Lever Act

Incompatible Models

- Statutorily mandated funding through the State and Federal formula funds declining in real dollars over time
- NJAES does not generate revenue from tuition
- Limited ability to secure grants and contracts, often with State agencies at reduced indirect rates
- Experiment Stations typically manage large amounts of land and buildings both on and off campus to support its mission, disproportionately affecting its costs under RCM compared to other units
- Cooperative Extension integrated into Experiment Station
- Land Grant Model designed to serve the public and has a strong service component aimed at providing societal impact regardless of profitability

Issues with Implementation

- State appropriation treated as revenue under RCM cost pools
- No indirect on Formula Funds but treated as grants so all expenses out of pocket
- High level of State contracts with reduced indirect rates
- Off-campus facilities being charged for IT support cost pools when no support provided
- All square footage treated the same (barns/animal quarters treated same as full labs)
- No accounting for deferred maintenance

Example:



No walls, no utilities
Total RCM space cost: \$34,644

- \$29,774 Operations & Maintenance
- \$1,849 Public Safety
- \$3,020 Information Technology

What are other land grant universities doing?

- University of Delaware
 - State lines are not included in the RCM calculus
 - Incentivize research by allocating 25% of unrestricted State funding and tuition to research programs
 - Transitioned from strict RCM to RCM-Lite (50% tax on all revenue to cover cost pools) to hybrid block/RCM (new president)
- University of Illinois
 - No State appropriation, fully reliant on tuition (AES integrated into college)
 - "Common Good" centers and institutes subsidized (Extension)
 - All outlying stations out of RCM inventory since not maintained by university
 - Problem: \$.62 per \$1 revenue charged on revenue but indirect rate maxed at 58%. No indirect on capacity funds.

Future Work

- Continue interviewing experiment station directors from other universities
- Develop a framework that contextualizes the NJAES implementation of RCM to other land-grant universities
- Work with NJAES executive leadership to develop potential policy solutions that could be proposed to University leadership
- Present framework and potential outcomes to university organizations such as APLU, NERA and NEED

Special Thanks

- Bradley Hillman Director of Research, NJAES
- Lisa Estler Associate Dean of Planning and Budgets, NJAES
- Jonathan Wright Budget Analyst III, NJAES
- German Bollero Associate Dean of Research, University of Illinois
- Mark Rieger Dean of College of Agriculture and Natural Resources, University of Delaware



Thank You!

Lucas Marxen
Associate Director
NJAES Office of Research Analytics
ljmarxen@njaes.rutgers.edu
848-932-4543